HACSA MEMO

TO:

HACSA Board of Commissioners

FROM:

Larry Abel, Executive Director Valerie Warner, Finance Director

AGENDA ITEM TITLE:

ORDER/In the Matter of Adopting the 2015-2016

Budget and Making Appropriations

AGENDA DATE:

September 29, 2015

I. MOTION

IT IS MOVED THAT THE ORDER BE APPROVED WHICH ADOPTS THE 2015/2016 AGENCY BUDGET AND MAKES APPROPRIATIONS.

II. ISSUE

It is necessary for the Board to adopt the Agency FY 2016 budget prior to October 1, 2015.

III. DISCUSSION

A. <u>Background</u>

This Order approves the Agency's budget for the fiscal year beginning October 1, 2015.

B. Analysis

Attached is the joint memorandum of the Executive Director and Finance Director transmitting the proposed HACSA budget for FY 2016 and the budget documents.

C. Alternatives/Options

The Board can either approve the proposed budget Motion as recommended or make changes before adopting the budget.

D. Recommendation

Approval of the proposed Motion is recommended.

E. <u>Timing</u>

Upon Board approval, the proposed budget will become effective on October 1, 2015.

IV. IMPLEMENTATION/FOLLOW-UP

Same as Item III.E.

V. ATTACHMENTS

Memorandum Budget

HACSA MEMORANDUM

TO: HACSA Board of Commissioners

FROM: Jacob Fox, Executive Director

Valerie Warner, Deputy Director Vicki Nutter, Finance Manager

AGENDA ITEM TITLE: ORDER/In the Matter of Adopting the 2015-16 Budget and

Making Appropriations

DATE: September 29, 2015

HACSA's FY 2016 budget is attached for your review and approval. It has been prepared in accordance with guidelines established by federal granting agencies, most particularly the Federal Department of Housing and Urban Development (HUD). Program summaries are shown for the Community Services, Housing and Section 8 divisions. Federal funding accounts for 85% of HACSA's revenues. HUD funding alone comprises 75%.

This budget totals \$29,585,730 a net increase of \$1,013,257 over the FY 2015 budget of \$28,572,473.

We have made some structural changes to the 2016 budget, including:

- significant changes to the components of the three divisions, Community Services, Housing and Section 8,
- changes to overhead allocation plan,
- the addition of Jacobs Lane, a 63 unit complex in Eugene, which until this year was not in HACSA's budget because it was a limited partnership.

Any time that changes like these occur, it becomes difficult to analyze year over year changes at the division level, so we have reformatted the FY15 budget into a format similar to the FY16 budget. Following is the year over year analysis at the functional level:

- Total personal services for FY2016 are \$6,531,278, an increase of \$89,737 over the FY2015 budget of \$6,441,541. The FTE total has increased from 87 to 89.28. The 2.28 FTE increase is due to an additional IT staff person, an additional Energy Auditor, and several fractional changes in FTE in other positions. HACSA experienced an unusual amount of turnover during FY2015 and new hires replaced staff with longevity, bringing down the average cost per FTE from \$74,041 to \$73,155.
- Total materials and services for FY2016 are \$20,785,316 an increase of \$692,329 over the FY2015 budget of \$20,092,987. The budget for S8 is decreasing by \$282,500. Significant components of the increase include \$197,700 for Jacobs Lane, which was not included in the HACSA budget last year and \$186,750 for Development. The remaining \$212,129 increase is attributable to the revised methodology for overhead cost allocation. Previously, costs related to maintaining the administration buildings and costs related to

the overhead functions (software maintenance, etc) were allocated fractionally to all HACSA programs. For FY2016, such costs were gathered in the central office cost center and reimbursed by HACSA programs thereby causing a doubling up of those expenses in the budget. (other terms for this budgetary doubling phenomenon include interfund transfers or overhead cost allocation or indirect cost allocation)

- Total capital outlay for FY2016 is \$1,448,835, an increase of \$59,694 over the FY2015 budget of \$1,389,141. The FY2016 capital outlay includes a net of \$183,600 of predevelopment costs on HACSA pipeline projects. These costs will be reimbursable if the projects are funded.
- Total debt service (including contributions to replacement reserves) for FY2016 is \$820,300, an increase of \$171,496 over the FY2015 budget of \$648,804. The increase is primarily due to the addition of Jacobs Lane, with debt service of \$69,700 and an increase in the required reserve contribution for 14 Pines, of \$85,000.

The FY2016 budget includes \$29,088,249 in revenue, an increase of \$944,888 over the FY2015 budget of \$28,143,361. The increase is partially due to the addition of Jacobs Lane of \$318,300, an increase in revenue from Development/Asset Management of \$672,597, netted with a decrease in Section 8 revenue of \$779,100, which is related to a new HUD methodology for Admin Fees. The remaining increase is attributable to the revised methodology for overhead cost allocation.

Cash flow for FY2016, (the difference between total revenues and total expenses for operations, capital and debt service) is a negative \$497,480. This budget draws \$68,368 more from reserves than the FY2015 budget, with a cash flow of negative \$429,112. However, the FY2016 net income of \$1,771,654 is an improvement of \$162,821 over the FY2015 net income of \$1,608,833. That means the additional negative cash flow is going into capital improvements, debt reduction and accumulation of replacement reserves.

A statement of purpose and a list of 2016 objectives will follow for HACSA's three divisions: Community Services, Housing and Section 8.

HOUSING AND COMMUNITY SERVICES AGENCY OF LANE COUNTY, OREGON

COMPARATIVE SUMMARY OF RESOURCES AND EXPENDITURES

	2013-14 <u>ACTUAL</u>	2014-15 <u>BUDGET</u>	2014-15 ESTIMATED	2015-16 BUDGET
RESOURCES				
Fund Balance				\$ 4,085,300
Loans				
Revenues:				
Federal grants	22,209,100	22,279,900	20,382,200	21,729,200
Rent	4,260,300	4,091,700	4,140,900	4,330,400
Interest	4,900 1,950,400	341,200 1,430,600	1,300 2,784,700	600 3,028,100
Other				
	\$ 28,424,700	\$ 28,143,400	\$ 27,309,100	\$ 29,088,300
EXPENDITURES				
Personal Services	\$ 5,791,200	\$ 6,441,500	\$ 5,762,900	\$ 6,531,300
Materials and Services	21,110,900	20,093,000	20,417,900	20,785,300
Capital Outlay	1,227,800	1,389,100	360,000	1,448,800
Debt Service	732,400	648,900	713,300	820,300
	\$ 28,862,300	\$ 28,572,500	\$ 27,254,100	\$ 29,585,700
PROGRAM EXPENDITURES				
Community Services	\$ 2,492,500	\$ 2,938,300	\$ 2,423,200	\$ 3,682,900
Housing	9,997,100	8,820,500	8,870,100	9,950,000
Section 8	16,372,700	16,813,700	15,960,800	15,952,800
	\$ 28,862,300	\$ 28,572,500	\$ 27,254,100	\$ 29,585,700
FULL-TIME EQUIVALENT				
POSITIONS	83.93	87.00	88.25	89.28

COMMUNITY SERVICES

	2013-14 ACTUAL	 2014-15 BUDGET	E	2014-15 STIMATE	_ <u>P</u>]	2015-16 ROPOSED
EXPENDITURES						
Personal Services Materials and Services Capital Outlay Debt Service	\$ 761,000 1,577,500 0 154,000	\$ 1,084,000 1,734,700 0 119,600	\$	1,035,000 1,265,900 0 122,300	\$	1,359,100 1,928,200 258,600 137,000
	\$ 2,492,500	\$ 2,938,300		2,423,200	\$	3,682,900
FULL-TIME EQUIVALENT POSITIONS	 16.75	 17.05		17.00	 	16.90

PROGRAM SUMMARY

COMMUNITY SERVICES STATEMENT OF PURPOSE

The Community Services Division is comprised of all Agency programs, other than Housing and Section 8. The Low-income Weatherization Program helps qualified Lane County homeowners and renters conserve energy and save money by providing comprehensive conservation services at no cost to the household. Cost effective measures are installed by private contractors and paid for with public and private funds from federal grants and participating electric and natural gas utilities. The Development/Asset Management Program works with the Lane County Intergovernmental Housing Policy Board to create permanent, affordable low-income housing in Lane County and to provide ongoing oversight for HACSA limited partnerships. Heeran Center, Signpost House and Shelter Plus Care provide housing for special needs populations. ROSS and FSS programs provide resident services to tenants of Public Housing or tenants in S8.

FISCAL YEAR 2015-16 OBJECTIVES

Weatherization Program

- Provide comprehensive and cost effective weatherization services to 150 households.
- Weatherize one HACSA complex.
- Install new ENERGY STAR approved refrigerators and high efficiency washing machines in 50 income qualified households.
- Provide in home energy education to HACSA new lease up tenants. Offer classroom energy ed to EWEB customers who are in arrears with their utility payments. Deliver on site energy education to all weatherization clients as part of the qualification process.
- Maintain and expand long-term partnerships with local utilities, municipalities and service organizations.
- Monitor all HACSA utility bills and develop a plan with site managers to maximize conservation measure and ensure optimal utility consumption.
- Continue HACSA's commitment to install renewable energy systems to reduce energy costs for income eligible households.
- Continue providing administrative and operational support to the LIHEAP Heating Crisis Program administered by the Lane County Human Services Division and replace 50 non-functioning heating systems.
- Continue to expand HACSA's partnership with all Lane County public electric utilities and NWNG to provide maximum benefits to eligible clients

Development Program

- Increase the number of affordable housing units available to Lane County Residents
- Bascom Village (Phase II) Construction of 48 affordable family size units started in August. Completion is expected in Fall of 2016

- The Oaks at 14th Partnership with Sponsors to provide 54 units of permanent housing for ex-offenders with a strong program to reduce recidivism. Construction is expected to begin in spring of 2016 with completion in summer of 2017.
- 6th & Oak Urban workforce housing over commercial near 5th Street Public Market. In design, expect to pursue funding in 2017.
- Glenwood Place Workforce housing in a very central area on the EmX line. Working
 with City of Springfield to determine timing of development in regards to new
 infrastructure in Franklin Blvd.
- Hope Loop Collaboration with UO architecture students. HACSA provides the lot and UO students design and build homes to sell as affordable homes.

Asset Management

- Asset preservation: Secure funding for rehabilitation of sites that are at risk due to their age and condition.
- Advise during the planning process of new construction for integrating durable building components to lower operating costs and extend the useful life of units and buildings.
- Increase resident services budgets to expand partnerships with local service providers for added resident services in communities.
- Prepare and implement new Management Plans at each site.
- Prepare and implement new Preventative Maintenance plans for each site.

Resident Services Coordination

- Utilize the HUD/ROSS Service Coordinator Grant to provide staff to assist Public Housing Residents to access the Community services they need to move toward Self Sufficiency or to age in place.
- Oversee the Resident Advisory Board (RAB) which is comprised of resident representatives from Public and Assisted Housing Complexes. Provide staff support to set up meetings, assure that elections happen annually, and that lines of communication are open to engage in activities that allow a resident voice to be present in policy and procedures for HACSA.
- Provide opportunities that will positively affect residents' quality of life and their involvement in activities by supporting resident newsletters, complex wide resident meetings, summer employment opportunities, and activities that engage residents and increase a sense of community and participation.

Family Self Sufficiency Program

- Provide ongoing supportive services and community referrals to 200 Housing Choice Voucher Program and Public Housing residents to assist these families in moving towards Self Sufficiency, increase opportunities to move from subsidized housing, and maintain long term stability.
- Engage residents in this program by providing outreach through newsletters, at lease up and annual reviews, and through education of the Property Managers and Housing

- Specialists to encourage referrals. Have 15 participants graduate from the program and receive Escrow Funds with at least 3 graduates moving to Home Ownership.
- Continue to offer the S8 Homeownership Program to eligible S8 participants and offer the supportive services to increase the success rate of this program. Utilize the FSS Escrow benefit along with Individual Development Accounts to FSS participants to increase opportunities for down payments for home ownership, Post-Secondary education, and debt relief.
- Continue to do ongoing outreach to Veterans Services' Case Managers to assure that Vets in HACSA PH and S8 programs are aware of, and can utilize, the services of the FSS Program to assist in Self Sufficiency and stabilization

HOUSING

	2013-14 CTUAL	2014-15 BUDGET	2014-15 ESTIMATED	2015-16 PROPOSED
EXPENDITURES				
Personal Services Materials and Services Capital Outlay Debt Service	\$ 3,396,200 4,794,700 1,227,800 578,400 9,997,100	\$ 3,550,900 3,351,300 1,389,100 529,200 \$ 8,820,500	\$ 3,234,000 4,685,100 360,000 591,000 \$ 8,870,100	\$ 3,943,900 4,132,600 1,190,200 683,300 \$ 9,950,000
FULL-TIME EQUIVALENT POSITIONS	45,25	50.39	51.75	54.83

PROGRAM SUMMARY

HOUSING

STATEMENT OF PURPOSE

The Housing Division provides for the coordinated management and maintenance of 955 Agency-owned low-income housing units.

FISCAL YEAR 2015-2016 OBJECTIVES

- Provide opportunities that will positively affect residents' quality of life and their involvement in Division activities, by continuing the use of newsletters, residents handbooks, notices, meetings and trainings. Also provide a multitude of services to residents, including leadership skills development, community organizing, summer employment opportunities, access to computers and the internet, resident groups at individual housing developments, feedback from elected Resident Representatives at the Resident Advisory Board (RAB) meetings, use of an Agency Hot Line, and the services of an Agency Ombudsman, as funding allows.
- Continue to protect the Division's assets, through a concerted effort to maintain and upgrade Agency-owned housing units on a regular basis. In accordance with HUD's mandate, refine the project based/asset management reorganization for our 708 public housing units.
- Plans to sell up to 119 public housing scattered sites at fair market value and use the realized funds to leverage other funds to increase the total number of affordable housing units in the Eugene/Springfield metropolitan area are currently on hold as we await HUD approval to move forward. We hope for the approval in FY 2016.
- Utilize the Capital Fund grant to modernize our public housing units. Integrate the Agency's allocation of capital funds into all aspects of the Division's operations, including occupancy, management and maintenance, as regulations allow.
- Maintain our high achiever Public Housing Assessment System (PHAS) rating.
- Continue resident requested and planned physical improvements to Agency-owned housing units, required under Section 504 of the Rehabilitation Act of 1973, as amended, and the Americans with Disabilities Act Amendments Act (ADAAA) of 2008.
- Continue providing safe and decent housing with extensive applicant screening, review of
 daily police calls for service, maintain a no smoking policy and a zero tolerance for drug
 activity.

PROGRAM SUMMARY (continued)

SECTION 8

	2013-14 ACTUAL	2014-15 BUDGET	2014-15 ESTIMATED	2015-16 PROPOSED
EXPENDITURES				
Personal Services Materials and Services Capital Outlay Debt Service	\$ 1,634,000 14,738,700 0 0	\$ 1,806,700 15,007,000 0 0	\$ 1,493,900 . 14,466,900 0 0	\$ 1,228,300 14,724,500 0 0
	\$ 16,372,700	\$ 16,813,700	\$ 15,960,800	\$ 15,952,800
FULL-TIME EQUIVALENT POSITIONS	21,93	19.56	19.50	17.55

PROGRAM SUMMARY

SECTION 8 STATEMENT OF PURPOSE

- Housing Choice Voucher: This is the largest program in the division with 2989 families currently participating. Section 8 applicants who are at the top of the waiting list receive a voucher which is a rent subsidy grant based on their family size and income levels. This grant subsidy is paid directly to a participating landlord on the private rental market, while providing decent and safe housing for low income families. The rental subsidy will funnel approximately 15 million federal dollars in Lane County during the fiscal year 2015-2016.
- <u>Veterans Administration Supportive Housing (VASH):</u> In partnership with VA we have 166 families participating in the VASH Program. These vouchers are dedicated to homeless veterans. The VA selects the veteran, provides the case management and we provide the rental subsidy on the private rental market

FISCAL YEAR 2015-2016 OBJECTIVES

- With continued increases in area rents and severely reduced funding, the Section 8
 Division will strive to maximize limited resources, to serve as many families that funding
 will allow.
- The Section 8 waiting list opened in March 2015 and is now closed. 3000 families were selected from the wait list process. We have provided vouchers to the first 1600 from that list. We will continue working through the rest of the waiting list and anticipate opening the Section 8 waiting list again sometime during 2017-18.
- We will continue to educate participants in the value of home ownership program through education, counseling in the FSS Program and partnerships with local housing providers and lenders.
- Continue to maintain positive working relationships with area property managers/owners
 to achieve a wide choice of housing opportunities for our low-income, elderly and
 disabled clients.
- Emphasize self-sufficiency for clients and families. Facilitating access to education, employment and services to assist them in reaching their self-sufficiency goals.
- Continue to educate staff, landlords and other service providers regarding the laws and regulations pertaining to reasonable accommodation for disabled individuals and regarding the new Oregon Section 8 Housing Choice Law, effective July 1, 2014.

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	CASH FLOW	REV-EXP LESS CAP & DEBT SVC		11,800		•	.	- •	9	(173)	4,117	39,393	0	55,137		(403,400)	29.545	908 80	(pactor)	(16,076)	14,007	(1,841)	3,125	6,976	9 (1)	(10,476)	(1,408)	8,823	0	(409,471)	(74,778)	V871 P.D.	(8) (4)	(429,112)	
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CA	LAND,	BUILDINGS & MACEL & IMP'V'M'S EQUIP'T					•							•				•	,	•			•	52,513	•	•	•	•	1,336,628	1,389,141	•		•	1,389,141	
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SZ		TOTAL		90,	4,100	1,929,564	345,103	•		•	96299	43,395	429,986	2,818,744		940 676 7	4,142,020	185,758	426,510	393,276	335,001	193,331	187,824	143,549	•	122,900	98,200	125,250	345,429	6,902,106	16 613 678	ra orașa ro	16,813,678	16,534,528	
REVENUES & EXPENSES	TOTAL	MATERIAL 4 SERVICES		4.400	00.14	1,246,063	5,500	٠	t	•	39,200	36,400	403,442	1,734,705		4	C77'CC/47	81,400	202,550	174,750	187,300	182,480	178,160	138,667	•	122,900	98,209	125,250	124,500	3,351,282	35 007 000	nortonic T	15,007,000	20,092,987	
REVEN		TOTAL WAGES & FR			•	683,501	339,603	•		•	27.396	6,995	26,544	1,084,039		4 /0/ 000	2,600,903	107,358	223,960	218,526	147,701	10,901	9,664	4,882	•	•	•		220,929	3,550,824	1 805 678	4,000,070	1,806,678	6,441,541	
		REVENUE		900	No.	1,929,564	345,103	•	•	12,000	166,996	93,900	429,986	2,993,449			3,938,628	255,200	419,800	441,200	493,000	281,184	218,009	209,434	•	151,200	151,200	170.100	1.682,057	8,411,012	000	10,738,900	16,738,900	28,143,361	
				*	0.00	8,75	3,49	70	3.00	000	0.35	0.10	0.36	17.05		;	38.03	1.45	2.94	2.94	1.94	0.16	0.14	0.08	0.00	0.00	0.0	0.00	2.71	47.39		2.2	19.56	87.00	
		DIVISION/ PROCRAM	COMPETITION SECUT.	COMMUNITY SERVE	HACSA Corporate (tormerly Agency Fure 0.00	Weatherization	Development/Asset Management	Ross	8556	Family Shelter House	Hearn Center	Simport House	Shelter + Cure	Charles : Intralic	1	HOUSING PROJECTS:	Conventional	Abbie Lane	Fourteen Pines	Village Oaks	Lancourie Contraction of the Con	Noneman Village	Comes Place	Richardson Bridge	**Jacob's Lane	Jamel Cardens	Walnut Park	Tre Orchards	Cuital Find		SECTION 8:	Voucher			

*ROSS and FSS in Voucher budget in FY15
**Jacob's Late in Tax Credit Properties in FY15

IN THE BOARD OF COMMISSIONERS OF THE HOUSING AND COMMUNITY SERVICES AGENCY OF LANE COUNTY, OREGON

ORDER NO. 15-09-29-01H

) IN THE MATTER OF ADOPTING
) THE 2015/2016 BUDGET AND
) MAKING APPROPRIATIONS

WHEREAS, it is necessary for the Board to adopt a 2015/2016 fiscal year budget for the Housing And Community Services Agency of Lane County, Oregon; and

WHEREAS, the HACSA Executive Director has recommended approval of the proposed HACSA budget for the 2015/2016 fiscal year; and

WHEREAS, the Board having fully considered the Executive Director's recommendation, NOW, THEREFORE, IT IS HEREBY

ORDERED, that the 2015/2016 fiscal year budget for the Housing And Community Services Agency of Lane County, Oregon, as set forth below, is hereby adopted; and

FURTHER ORDERED, that the amounts for the fiscal year beginning October 1, 2015, and for the purposes shown below, are hereby appropriated:

GENERAL FUND

Community Services Division	\$3,682,900
Housing Division	\$9,950,000
Section 8 Division	<u>\$15,952,800</u>
Total	<u>\$29,585,700</u>

ADOPTED, by the Housing And Community Services Agency of Lane County, Oregon, this 29th day of September, 2015.

Chair, HACSA Board of Commissioners

IN THE MATTER OF ADOPTING THE 2015/2016 BUDGET AND MAKING APPROPRIATIONS Date

APPROVED AS TO FORM

DEFICE OF PEOPLE

OFFICE OF LEGAL COUNSEL